

EDDIE BAZA CALVO
Governor
RAY TENORIO

Lieutenant Governor

# Office of the Governor of Guam

NOV 1 3 2015

Honorable Judith T. Won Pat, Ed.D Speaker I Mina'trentai Tres Na Liheslaturan Guåhan 155 Hessler Street Hagåtña, Guam 96910

#### Dear Madame Speaker:

Transmitted herewith is Bill No. 175-33 (COR), "AN ACT TO ADD NEW § 75122, 75123, 75124 AND 75107 (g) TO CHAPTER 75 OF TITLE 21, GUAM CODE ANNOTATED, RELATIVE TO THE DESIGNATION OF AVAILABLE CHAMORRO LAND TRUST COMMISSION (CLTC) LAND FOR COMMERCIAL USE; TO LEASE AGREEMENT STIPULATIONS FOR THE COMMERCIAL LEASING OF AVAILABLE CLTC LAND; TO ALLOWING THE SUBLEASE OR ASSIGNMENT OF COMMERCIAL LEASES; TO MANDATE REPORTS; AND TO ESTABLISH THE CHAMORRO LAND TRUST SURVEY AND INFRASTRUCTURE FUND AND TO PRIORTIZE THE USE OF THE LEASE PROCEEDS FOR THE SURVEY AND REGISTRATION, AND THE CONSTRUCTION OF INFRASTRUCTURE ON CLTC RESIDENTIAL AND AGRICULTURAL PROPERTIES," which was signed into law on the 9th day of November 2015, as Public Law 33-95.

Senseramente.

EDDIE BAZA CALVO

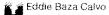
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Office of the Speaker
Judith T. Won Pat. Ed.D

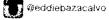
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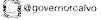
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# I MINA'TRENTAI TRES NA LIHESLATURAN GUÅHAN 2015 (FIRST) Regular Session

# CERTIFICATION OF PASSAGE OF AN ACT TO I MAGA'LÂHEN GUÂHAN

This is to certify that Substitute Bill No. 175-33 (COR), "AN ACT TO ADD NEW §§ 75122, 75123, 75124 AND 75107(g) TO CHAPTER 75 OF TITLE 21, GUAM CODE ANNOTATED, RELATIVE TO THE DESIGNATION OF AVAILABLE CHAMORRO LAND TRUST COMMISSION (CLTC) LAND COMMERCIAL USE: TO LEASE AGREEMENT STIPULATIONS FOR THE COMMERCIAL LEASING OF AVAILABLE CLTC LAND; TO ALLOWING THE SUBLEASE OR ASSIGNMENT OF COMMERCIAL LEASES; TO MANDATE REPORTS: AND TO ESTABLISH THE CHAMORRO LAND TRUST SURVEY AND INFRASRUCTURE FUND AND TO PRIORITIZE THE USE OF LEASE PROCEEDS FOR THE SURVEY AND REGISTRATION, AND THE CONSTRUCTION OF INFRASTRUCTURE ON CLTC RESIDENTIAL AND AGRICULTURAL PROPERTIES," was on the 27th day of October 2015, duly and regularly passed.

Judith T. Won Pat. Ed.D.

Public Law No. 33-95

## I MINA'TRENTAI TRES NA LIHESLATURAN GUÅHAN 2015 (FIRST) Regular Session

#### Bill No. 175-33 (COR)

As substituted by the Sponsor; further substituted on the Floor, and amended on the Floor.

Introduced by:

T. C. Ada
R. J. Respicio
V. Anthony Ada
FRANK B. AGUON, JR.
Frank F. Blas, Jr.
B. J.F. Cruz
James V. Espaldon
Brant T. McCreadie
Tommy Morrison
T. R. Muña Barnes
Dennis G. Rodriguez, Jr.
Michael F.Q. San Nicolas
Mary Camacho Torres
N. B. Underwood, Ph.D.
Judith T. Won Pat, Ed.D.

AN ACT TO ADD NEW §§ 75122, 75123, 75124 AND 75107(g) TO CHAPTER 75 OF TITLE 21, GUAM CODE ANNOTATED, RELATIVE TO THE DESIGNATION OF AVAILABLE **CHAMORRO** LAND TRUST COMMISSION (CLTC) LAND FOR COMMERCIAL USE; TO LEASE AGREEMENT STIPULATIONS FOR THE COMMERCIAL LEASING OF AVAILABLE CLTC LAND: TO ALLOWING THE SUBLEASE OR ASSIGNMENT COMMERCIAL OF LEASES: MANDATE REPORTS; AND TO ESTABLISH THE **CHAMORRO** LAND TRUST SURVEY AND INFRASRUCTURE FUND AND TO PRIORITIZE THE USE OF LEASE PROCEEDS FOR THE SURVEY AND REGISTRATION. AND THE CONSTRUCTION INFRASTRUCTURE ON CLTC RESIDENTIAL AND AGRICULTURAL PROPERTIES.

#### BE IT ENACTED BY THE PEOPLE OF GUAM:

- Section 1. Legislative Findings and Intent. *I Liheslaturan Guåhan* finds that there exists a backlog of approximately eight thousand (8,000) applications for Chamorro Land Trust Commission (CLTC) residential and agricultural lands. A majority of the applications were filed since the onset of the program on December 2, 1995. The backlog is attributed primarily to the reason that much of the CLTC lands have not been surveyed and registered pursuant to § 75105(f) of Chapter 75,
  - I Liheslaturan Guåhan further finds that the CLTC does not have the funds necessary to procure land-surveying services or to hire the manpower and equipment needed for the Commission to perform these surveys. I Liheslaturan Guåhan also finds that the CLTC properties do not have in place the water infrastructure necessary to support a decent standard of living, or to support productive agricultural activities; and the wastewater infrastructure necessary to protect the northern Guam aquifer.
  - I Liheslaturan Guåhan asserts that the CLTC can generate revenue by leasing or licensing for commercial use certain properties in its land inventory. The adoption of rules and regulations pursuant to § 75107(f) of Chapter 75, Title 21, Guam Code Annotated, is a prerequisite that, to date, has not been accomplished.
  - *I Liheslaturan Guåhan* intends to facilitate the leasing of selected CLTC properties for commercial activities in order to begin generating the revenues needed to accomplish land surveys and registration, and to provide infrastructure to residential and agricultural CLTC land tracts.
- Section 2. A new § 75122 is hereby *added* to Chapter 75 of Title 21, Guam Code Annotated, to read:
- 26 "§ 75122. Commercial Leases and Licenses.
- 27 (a) **Definitions.**

Title 21, Guam Code Annotated.

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- (1) Commercial lease is a leasehold interest in real property between the CLTC and a tenant (hereinafter referred to as "Commercial Lessee") for the commercial use of real property under the management of the CLTC.
- (2) Commercial license is an agreement between a tenant (hereinafter referred to as the "Commercial Licensee") and the CLTC which permits certain activity to be conducted upon real property in the inventory of the CLTC, but does not confer upon the licensee any title or leasehold interest, and is terminable upon cessation of the approved activity. Pursuant to § 75107(c) of Chapter 75, Title 21 GCA, the Commission is authorized to grant licenses for terms not to exceed twenty-one (21) years in each case, to:
  - (A) public utility companies, or corporations as telephone lines, electric power and light lines, gas mains, and the like; or
  - (B) for lots within a village in which lands are leased under the provisions § 75107(a) of Chapter 75, Title 21 GCA, to:
    - (i) churches, hospitals, public schools, post offices, and other improvements for public purposes; or
    - (ii) theaters, garages, service stations, markets, stores, and other mercantile establishments (all of which *shall* be owned by the § 75107(a) lessees of the Commission or by organizations formed and controlled by said lessees).
- (3) Commercial use means commercial agriculture, commercial aquaculture, and any permitted use or a conditional use

expressly allowed on an "A," "R1," "R2," "C," "P," "S-1," or "PF" zoned property pursuant to §§ 61304, 61305, 61306, 61307,61308, 61312 and 61313 of Article 3, Chapter 61 of Title 21 GCA. Commercial use includes mineral extraction when specifically approved by the CLTC and *I Liheslaturan Guåhan* (the Guam Legislature). The appropriate regulatory clearances will be required for all commercial uses of CLTC lands.

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(4) *Tenant* means an applicant who has been approved for either a commercial lease or license, and can also be referred to as a "Commercial Lessee or Commercial Licensee" in this Act.

## (b) Designation of Available Land for Commercial Use.

(1)Notwithstanding § 75107(f) of Chapter 75 of Title 21, Guam Code Annotated, and Section 6.9 of Exhibit A of Public Law 23-38, the CLTC may declare and designate that certain lands, not to exceed nine percent (9%) of the total remaining unassigned Chamorro Land Trust Commission land area inventory, "are not required for § 75107 leases to native Chamorros for residential, subsistence agriculture, or subsistence aquaculture, and are available for commercial leasing or licensing to the general public pursuant to § 75105(d) of Chapter 75, Title 21 GCA." Said declaration shall be in the form of a Board Resolution approved by the Commissioners at a duly scheduled meeting of the CLTC held after a CLTC public hearing on the specific lot and area of land to be designated. The approved CLTC resolution shall be transmitted to I Liheslaturan Guåhan within thirty (30) days from the date of passage of the resolution.

(2) I Liheslaturan Guåhan shall have sixty (60) days to review the Resolution declaring the list of available lots identified in this Subsection, and may conduct public hearings on said lot list during this sixty (60)-day period.

- (3) The lots identified in this Subsection may be leased or licensed by the CLTC to the general public pursuant to § 75105(d) of Chapter 75 of Title 21, Guam Code Annotated, for commercial use and for a term not to exceed twenty-five (25) years; or licensed pursuant to § 75107(c) of Chapter 75, Title 21, Guam Code Annotated, for a term not to exceed twenty-one (21) years, unless otherwise approved by *I Liheslaturan Guåhan* for a longer term.
- (4) The CLTC *shall not* initiate any solicitations for commercial leasing or licensing until at least sixty (60) days have elapsed from the date *I Liheslaturan Guåhan* received the transmittal of the CLTC Resolution and list in accordance with this Section.
- (5) Notwithstanding § 75105(b) of Chapter 75 of Title 21, Guam Code Annotated, all income arising out of any lease or license of those properties declared in this Subsection *shall* be credited to and deposited in the *Chamorro Land Trust Survey and Infrastructure Fund* until 2020, and to the Chamorro Home Loan Fund thereafter.
- (6) Any solicitation for interest or proposals, prior to the enactment of this Act, for commercial activity on CLTC land with the intent of entering into a commercial lease *shall* be null and void.
- (c) Lease Agreement Stipulations. The execution of commercial lease agreements or licenses of the available properties identified pursuant to this Section *shall* be subject, at a minimum, to the following stipulations:

(1) Notice of Land Designated to be Available for Commercial Use. Solicitation for the leasing or licensing of land designated as available for commercial use *shall* be published at least thirty (30) days prior to the deadline for submittal of proposals from prospective lessees or licensees. Notice *shall* be posted on the websites of the CLTC and the Department of Land Management (DLM) continuously, and through any methods of electronic publication capable of providing notice to the general public, and at least once in a newspaper of general circulation.

- or license for the commercial use of CLTC land designated as available for commercial activity *shall* be awarded through a competitive bid process to entities determined to be responsible and responsive, as defined in Guam's procurement law, to the requirements stipulated by the CLTC. However, in the event that a designated available land has an existing commercial activity by virtue of a previous authorization, this Act *shall not* be interpreted to invalidate existing commercial leases or licenses where lessee or licensee has not defaulted during the entire term of the lease or license, and lessee or licensee has complied with the laws of Guam. At the expiration of a lease or license, and all options to renew that lease or license, the CLTC *shall* reconsider its designation as available land and comply with all other provisions of this Act.
- (3) Unsolicited Proposals. The CLTC may also accept unsolicited proposals for the development and commercialization of CLTC land designated as available for commercial use, but must subsequently place such proposals to competitive solicitation.

- (4) **Posting of Awards.** Awards of leases and licenses *shall* be posted, within five (5) working days from the date of award, on the CLTC and DLM websites for the term of the lease.
- (5) Minimum Annual Rent. Annual rent shall be no less than ten percent (10%) of the current appraisal of fair market value of the land that is to be leased. Rent shall escalate at a minimum of five (5) year intervals based at a minimum upon current appraisal of fair market value of the land being leased, but in no event shall rent be lower than the rent charged during the previous five (5) year period. The rent to be charged on any request to exercise an option to renew an existing lease shall also be based on the current appraisal of the fair market value of the land at the time the option to renew is exercised.

### (6) Participation Rent.

- (A) Definition. The tenant pays to the CLTC a mutually agreed upon percentage of the revenues generated above a mutually agreed upon revenue threshold.
- (B) Applicability. Participation rent *shall* be applicable from the fifth  $(5^{th})$  anniversary date to the last day of the lease. The annual participation rent *shall* be made in four (4) equal quarterly installments.
- (7) Advance Rental Payment. CLTC may require accelerated or advanced rental payments as a condition of the lease.
- (8) Rent Amendments and Payment Schedules. Tenants may submit written requests for temporary reductions in rent. Tenants shall submit audited financial statements covering the previous three (3) year period as supporting documents. CLTC shall consider the current financial position of the tenant and the prospect for

improvements in the tenant's financial position, market conditions, the benefit to the Trust in temporarily reducing the rent, and such other information as may be required in considering tenant's request for rent reductions. Any rent reductions authorized by CLTC *shall not* exceed one (1) year but may, upon written application by the tenant, be extended by the Commission if such extension would be beneficial for the Trust. As temporary rent reductions are intended to assist tenants over a short period of time, tenants must agree in writing that such temporary reductions shall in no way affect the annual amounts due or the schedule of rent escalations for future option terms identified in the lease agreement. Requests for rent reductions *shall* be subject to Commission approval. The CLTC *shall not* allow the exercise of options for additional terms unless all past due rent is paid. All amendments of rent and payment schedules *shall* be fully documented.

(9) **Payment Plans.** Requests to develop a payment plan for back rent *shall* be submitted in writing with the reasons for the request. In addition, tenants *shall* submit a copy of its audited financial statements covering the previous three (3) year period. Payment plans must include a provision for payment of interest on the unpaid balance. In addition, payment plans must contain the requirement that late fees using the industry standard be paid, in the event the lessee *does not* make payments as scheduled, and if the lessee is *not* deemed to be in breach of the lease. Financial institutions must be provided with copies of approved payment plans if estoppel, mortgage or other such agreements require such notification. To the extent possible, payment plans for outstanding

rent must be paid off within the fiscal year to avoid budgetary problems within CLTC.

- (10) **Taxes and Assessments.** Tenants *shall* pay all taxes and assessments lawfully levied against the leased premises and against any business conducted thereon or in connection therewith. Tenant *shall* also pay all charges for utility services furnished or provided to the leased premises.
- (11) Interest for Late Payment. All rent in arrears *shall* bear interest at a rate of four percent (4%) per annum in excess of the prime rate, calculated daily and compounded monthly, without demand, from the date it should have been paid to CLTC, until actual payment to CLTC.
- (12) Environmental Site Assessment (ESA). Prospective tenants *shall* be required to prepare at their own expense, a Phase I Environmental Site Assessment (ESA) of the leased property to serve as a baseline of conditions at the site prior to the start of the lease. The comprehensiveness of the assessment *shall* be determined by CLTC in collaboration with the Guam Environmental Protection Agency. The Phase I ESA *shall* be referenced in any lease or license agreement for the property. Prior to the issuance of any agreement, tenants or prospective tenants must conduct a Phase I ESA of the site at tenant's expense.
- (13) Condition of Land After Use Period. At the end of the lease or license period, or upon termination, tenant *shall* restore the land to baseline levels established at the start of their lease or license, or better/higher environmental levels agreed upon in the lease or license, and *shall* bear all expenses relating to such restoration and

Phase I and Phase II evaluations. However, in the case where mineral extraction or the extraction of natural resources at the site was authorized initially in the lease or license agreement, the site *shall* be returned to the CLTC in the better/higher environmental end-state that was agreed upon at the beginning of the lease or license. CLTC *shall* require that a performance bond be provided to ensure that the property is returned in an acceptable end-state, but that said bond *shall not* relieve the lessee of the responsibility of returning the land to the required baseline state.

- (14) **Tenant Requirements.** All lease and license agreements *shall* require tenants and subtenants to have business liability insurance that indemnifies and holds CLTC harmless, and *shall* require the tenant to respond to CLTC requests for information on a timely basis.
- (15) Improvements to CLTC Property. All lease and license agreements *shall* require that any improvements made to or upon the real property *shall* belong in title to the CLTC upon termination or expiration of the lease or license, and that any removal required by the CLTC of improvements or items remaining on the property *shall* be the responsibility of the tenant at no cost to the CLTC.
- (16) **Processing Fees.** Tenants *shall* pay for those expenses associated with the processing of leases, amendments, assignments, estoppels, consents or other such documents, including, but not limited to, attorneys' fees, appraisal fees, title report fees, survey fees, credit report fees, recording fees, and documentation fees, but *not*

including CLTC staff time. Payment of fees *shall* be made prior to document recordation or pick up.

- (17) **Business License.** Applicants must be licensed to do business in Guam prior to the execution of a lease or license, and all tenants must maintain a valid license to do business in Guam during the term of their lease or license.
- (18) **Compliance with Environmental Laws.** All activities on leased or licensed available real property *shall* be in compliance and maintained in accordance with existing environmental laws. Failure to comply with environmental laws *shall* be a material default by tenant.
- (19) Events of Default; Termination. In any of the following events (each an "Event of Default"):
  - (A) if rent or any part thereof shall not be paid on any day when such payment is due, CLTC may, at any time thereafter, give notice of such failure to the lessee, and if the failure is not remedied by the lessee within five (5) days after the giving of such notice; or
  - (B) if the lessee shall fail or neglect to perform or comply with any of the terms, covenants or conditions contained in the lease (other than the covenants to pay rent) on the part of the lessee to be performed or observed, CLTC may, at any time thereafter, give notice of such failure or neglect to the lessee and the lessee:
    - (i) if the matter complained of in such notice is capable of being remedied by the payment of money, has

not corrected the matter complained of within a period of
five (5) days after the giving of such notice; or

(ii) if the matter complained of in such notice is

- (ii) if the matter complained of in such notice is not capable of being remedied by the payment of money has not corrected the matter complained of within a period of twenty (20) days after the giving of such notice, or if a period of more than such twenty (20) days is reasonably required to remedy, with reasonable diligence, the matters complained of in such notice, has not forthwith commenced to remedy the same and diligently prosecute the remedying of the same to completion;
- (iii) if an event of insolvency shall have occurred with respect to the lessee, or
- (iv) a breach of an obligation by the lessee which has resulted in cancellation of insurance coverage where the lessee has not prior to or concurrent with such cancellation replaced such coverage with comparable coverage or breach of an obligation where there has been a notice of cancellation of insurance coverage which has not been cured and where the lessee has not, within the period of time set out in such notice (or within ten (10) days where no period is set out therein) replaced such coverage with comparable coverage or which is otherwise a breach of the obligations respecting insurance; or

- (v) abandonment of the project by the lessee; or then the CLTC, at its option, may terminate the lease by notice to the lessee, in which event such termination *shall* be effective immediately upon the delivery of such notice and may enter upon the property with or without process of law and take possession thereof.
- remedies the CLTC may have arising out of a lease or at law in respect of any default in the performance of the lessee's obligations under a lease, the CLTC *shall* have the right, in the case of any default and without any re-entry or termination of a lease, to enter upon the property and cure or attempt to cure such default (but this *shall not* obligate the CLTC to cure or attempt to cure any such default or, after having commenced to cure or attempt to cure such default, prevent the lessor from ceasing to do so) and the lessee *shall* promptly reimburse to the CLTC any expense incurred by the CLTC in so doing and the same *shall* be recoverable as rent."

**Section 3.** A new Subsection (g) is hereby *added* to § 75107 of Chapter 75, Title 21, Guam Code Annotated, to read:

"(g) The Chamorro Land Trust Commission may also permit commercial leases to be subleased or assigned under the following provisions, and if the sublease or assignment would be beneficial for the Trust:

## (1) Commercial Sublease.

(A) The master lessee of the commercial lease *shall* be permitted to sublease rooms or space within their established building structure for complementary commercial use as

detailed in the master lease agreement or subject to the prior written approval of the CLTC.

- (B) This provision *does not* permit the subleasing of the leased land. Said commercial sublease *shall* be allowed *only* with the prior written consent of CLTC, and *shall not* affect any duty or obligation of the master lessee to CLTC.
- (2) Assignment of Commercial Lease.

- (A) A commercial lease may be assigned if the provisions of the original lease, and the duties or obligations of the original lessee, *do not* change. Assignment *shall not* be permitted if the lease or license was executed less than five (5) years prior; otherwise, the lease or license *shall* be put through the competitive solicitation process.
- (B) Said assignment of commercial lease *shall* be allowed *only* with the prior written consent of CLTC."
- **Section 4.** A new § 75123 is hereby *added* to Chapter 75 of Title 21, Guam Code Annotated, to read:

"§ 75123. Annual and Monthly Reports. (a) The Guam Economic Development Authority *shall* prepare an annual report for presentation to the Commission summarizing the benefits received by CLTC on activities of the commercial leasing program for the fiscal year. The annual report *shall* contain findings on employment, payroll, gross receipts taxes paid, local purchases made, and total and annual capital investments by tenants and their sub-tenants, if any. The report *shall not* contain proprietary information of tenants. The report *shall* also contain a projection of revenues over the next five (5)-year time period, and a discussion on outstanding issues and recommendations. The report *shall* be submitted *no later than* 

1	December 31 covering the previous fiscal year ending September 30. A copy
2	of the annual report shall be submitted to the Speaker of I Liheslaturan
3	Guåhan and I Maga'låhen Guåhan.
4	(b) The CLTC shall provide monthly reports on the revenue,
5	surveying, and infrastructure being made from the leasing or licensing of
6	CLTC lands pursuant to this Act to I Maga'låhen Guåhan, the Speaker of I
7	Liheslaturan Guåhan, and the Office of Public Accountability."
8	Section 5. A new § 75124 is hereby added to Chapter 75 of Title 21,
9	Guam Code Annotated, to read:
10	"§ 75124. The Chamorro Land Trust Survey and Infrastructure
11	Fund. The Chamorro Land Trust Commission shall create a special fund
12	called the Chamorro Land Trust Survey and Infrastructure Fund (Fund),
13	which shall be maintained separate and apart from any other funds and shall
14	not be subject to the transfer authority of I Maga'låhen Guåhan.
15	(a) Notwithstanding any other provision requiring the
16	deposit of proceeds to other funds, the Fund shall receive:
17	(1) the proceeds of all sales of bull cart trails,
18	substandard lots, irregular lots, remnants, splinter lots,
19	fractional lots, easement purchase remnants, and easement
20	condemnation remnants belonging to the government of Guam;
21	and
22	(2) the proceeds of commercial leases or licenses
23	executed after October 2015.
24	(b) Expenditures from the Fund shall be made pursuant to a
25	resolution by the CLTC, and shall be restricted to the following
26	expenditures:

(1) for the subdivision, surveying, mapping and registration of tracts of residential and agricultural land in the CLTC property inventory; and

- (2) for the construction of infrastructure, to include access roads, water, and power utilities, to service CLTC residential and agricultural tracts of land.
- (c) The Commission *shall* report on a quarterly basis to the Speaker of *I Liheslaturan Guåhan* as to the revenues collected and expended from the Fund, and post the same on the website of the Chamorro Land Trust Commission. The Fund *shall* be subject to audit by the Guam Public Auditor."

Section 6. Affirmation of Legislative Action. I Liheslaturan Guåhan affirms that if the Chamorro Land Trust Commission's proposed rules and regulations submitted to the Speaker of I Liheslaturan Guåhan on June 3, 2015 are deemed effective by any authority, then such rules and regulations are hereby repealed and shall not be in effect.

**Section 7. Severability.** If any provision of this law or its application to any person or circumstance is found to be invalid or contrary to law, such invalidity *shall not* affect other provisions or applications of this law, that can be given effect without the invalid provisions or application and to this end the provisions of this law are severable.